#### Countermeasure Strategies for Pedestrian Safety Leading Pedestrian Interval



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## **Today's Presentation**

Introduction and housekeeping

Audio issues? Dial into the phone line instead of using "mic & speakers"

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#### **Pedestrian Safety at Interchanges**

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#### Lighting Strategies for Pedestrian Safety

Tuesday, December 15 (1:00 – 2:30 PM Eastern Time)

#### **Traffic Calming**

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# LEADING PEDESTRIAN INTERVAL (LPI)

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## CASE STUDY: LPI (ST. PETERSBURG, FL)

## **Problem/Background**

- High rate of collisions between left-turning motorists and pedestrians during WALK interval
- LPI 3 intersections
- Pedestrian crossings averaged
   60 per hour
- No public outreach / awareness to ensure unbiased results



## CASE STUDY: LPI (ST. PETERSBURG, FL)

### **Details**

- Installed 3-second LPI
- Studies pedestrian behavior and conflicts with turning vehicles
- Each street had four lanes & high traffic volume
- 30 mph posted speed
- Data collected for:
  - pedestrian/motor vehicle conflicts
  - pedestrians beginning to cross during the 5-second period at the start of the WALK interval
  - pedestrians starting to cross during the remainder of the WALK interval



## CASE STUDY: LPI (ST. PETERSBURG, FL)

## Results

- Conflicts virtually eliminated for pedestrians departing during start of the WALK interval
  - Before: average of 2-3 conflicts per 100 pedestrians
  - After: no observation period had more than 2 conflicts per 100 pedestrians & 34 of the 41 periods had no conflicts
- Smaller reduction in conflicts during the remainder of the WALK interval
- Four months after installation, no reduction in effectiveness



## LEADING PEDESTRIAN INTERVAL -SAFETY



ITE Toolbox: Modify signal phasing to implement LPI - associated with a 5% decrease in pedestrian crashes.

#### Reference

- Institute of Transportation Engineers (2004). Toolbox of Countermeasures and Their Potential Effectiveness to Make Intersections Safer, Briefing Sheet 8, FHWA.
- Orlando, Florida study (2000)
- CMF Star Rating: Cannot be rated Insufficient information about study

## CMF (CRF)

### CRF 37% pedestrian crashes

 <u>Study Citation</u>: Fayish, and Gross, "Safety Effectiveness of Leading Pedestrian Intervals Using the Empirical Bayes Method." TRB 88th Annual Meeting Compendium of Papers CD-ROM. Washington, DC (2009).



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Countermeasure: Modify signal phasing (implement a leading pedestrian interval)

CMF	CRF (%)	Quality	Crash Type	Crash Severity	Area Type	Reference	Comments
0.63	37	****	Vehicle/bicycle,Vehicl e/pedestrian	All	Urban	Fayish and Gross, 2009	
0.554	44.6	****	Vehicle/bicycle,Vehicl e/pedestrian	All	Urban	Fayish and Gross, 2009	
0.577	42.3	****	Vehicle/bicycle,Vehicl e/pedestrian	All	Urban	Fayish and Gross, 2009	
0.639	36.1	****	Vehicle/bicycle,Vehicl e/pedestrian	All	Urban	Fayish and Gross, 2009	
0.608	39.2	****	Vehicle/bicycle,Vehicl e/pedestrian	All	Urban	Fayish and Gross, 2009	
0.63	37	****	Vehicle/bicycle,Vehicl e/pedestrian	All	Urban	Fayish and Gross, 2009	
0.711	28.9	****	Vehicle/bicycle,Vehicl e/pedestrian	All	Urban	Fayish and Gross, 2009	

#### Manual on Uniform Traffic Control Devices

for Streets and Highways

2009 Edition



## MUTCD

Section 4E.06 Pedestrian Intervals and Signal Phases

## MUTCD OPTION

 At intersections with high pedestrian volumes and high conflicting turning vehicle volumes, a brief leading pedestrian interval, during which an advance WALKING PERSON (symbolizing WALK) indication is displayed for the crosswalk while red indications continue to be displayed to parallel through and/or turning traffic, may be used to reduce conflicts between pedestrians and turning vehicles.





Section 4E.06, Paragraph 19

## MUTCD GUIDANCE ACCESSIBLE PEDESTRIAN SIGNALS

#### Guidance:

If a leading pedestrian interval is used, the use of accessible pedestrian signals (see Sections 4E.09 through 4E.13) <u>should</u> <u>be considered</u>.

Vision-impaired pedestrians use the sound of moving traffic to start crossing

If No APS, How do Vision Impaired Pedestrians Know When to Cross?



## **MUTCD GUIDANCE**

- If a leading pedestrian interval is used, it should be at least 3 seconds in duration and should be timed to allow pedestrians to cross at least one lane of traffic or, in the case of a large corner radius, to travel far enough for pedestrians to establish their position ahead of the turning traffic before the turning traffic is released.
- If a leading pedestrian interval is used, <u>consideration should</u> <u>be given</u> to prohibiting turns across the crosswalk during the leading pedestrian interval



## HOW MANY SECONDS TO LEAD WITH?

MUTCD minimum is 3 seconds - but is there good guidance to determine other values?

- D.C. has 117 intersections with LPI
  - Most of these intersections have LPI on all four approaches
  - Typically use 3 sec
  - Rare occasions 7 or 8 sec used for unusual geometrics.
  - No chart or diagram for calculating time
- Philadelphia has about 24 LPI intersections
  - Use 3 sec
- Boston
  - 3 to 7 sec
- Phoenix has 3 LPI intersections
  - Use 5 sec
  - Intersections have time of day LPI



## LPI INTERSECTION - PHOENIX



- Two one-way streets
- 5 sec LPI
- Heavy left-turn movement conflicts with heavy crossing
- Outside City Hall & City Court and main marking structure for both

## LPI SIGNAL PHASING DIAGRAM 3<sup>RD</sup> AVE AND WASHINGTON ST



- Heavy northbound left-turn conflicts
- 5 Sec LPI provided for north/south pedestrians crossing with 3<sup>rd</sup> Ave traffic



## LPI CAN BE FIXED-TIME OR ACTUATED



- Fixed-time:
  - 24-hours
  - Time-of-day
- Push-button actuated



## HANDBOOK FOR THE DESIGN OF ROADWAYS FOR AGING POPULATIONS

## LPI = (ML + PL + 6.0) / 3.0

Where:

LPI (sec)

- **ML** = width of moving lane in ft
- **PL = width of parking lane (if any) in ft**
- 6.0 = distance from the edge of curb (ft)
- 3.0 = walking speed in ft/s

## **BOSTON COMPLETE STREETS GUIDE**

- 3 to 7 seconds
- Consider if high conflicts between Peds and Turning Vehicles
- Lagging Left Turn Arrow
- Use TURNING VEHICLES YIELD TO PEDESTRIANS signs
- Use APS
- **Consider**
- NTOR signs
- Allow turns after the pedestrian crossings
- Leading Bicycle Interval



## **CITY OF TORONTO**

### LPI = greater of 5 seconds, or (TL/2 + PL)/W

#### Where:

- LPI (seconds)
- TL = distance to clear the total width of all moving lanes between the curb and the center line, not including the parking lane (m)
- PL = distance to clear the parking/merging lane, if any (m)
- W = walking speed of 1.0 m/s (3 ft/sec).

## **CITY OF TORONTO**

## Suitability Assessment for LPI based on:

- Drivers make left turns without the need to yield to oncoming traffic
- Visibility issues
- High pedestrian crossings
- Close proximity to elementary schools
- High level of elderly ped activity
- Impact on vehicular traffic

### LPI ASSESSMENT WORKSHEET

	Values	Score	Score allocation guide	Justification
<ul> <li>a) Is the pedestrian crossing at a T-intersection (crossing is parallel to a road that ends at the intersection)</li> <li>and/or</li> <li>Is the pedestrian crossing parallel to a one-way road?</li> </ul>		0 to 2	Yes = 2 No = 0	High level of potential safety improvement with LPI at T- intersections compared to regular intersections because all vehicles approaching a T-intersection make a left/right turn and left turning vehicles do not need to wait for and yield to vehicles in the opposing direction. Similarly, left turning vehicles travelling on a one-way road do not need to wait for and yield to vehicles
b) Are there issues such as safety concerns verified by staff or visibility issues due to features such as irregular intersection geometry, wide turning radius, crosswalk placement, obstructions such as buildings or base of a bridge, blinding sun angle?		0 to 2	Yes (4 or more issues) = 2 Yes (between 1 to 3 of issues) = 1 No = 0	In the opposing direction. High level of potential safety improvement
c) 8-Hour volume of pedestrians crossing the leg being considered for LPI (p)		0 to 2	2 if $p > 1000$ 1 if $200 0 if p \le 200$	High level of benefit for the highest number of pedestrians

## LPI ASSESSMENT WORKSHEET (CONT.)

	Values	Score	Score allocation guide	Justification
d) What is the overall total impact on vehicles using the intersection?		0 to -6	Overall impact =	High level of negative impact on traffic operations for a large number of drivers
What is the increase in intersection total or average delay (%) (a)			-1 X  Min(A,B) X C  , where	
What is the through phase V/C ratio of the signal with LPI (b)			$A = \begin{cases} 0 \ if \ a < 10\% \\ -1 \ if \ 10\% < a \le 30\% \end{cases}$	
What is the total 8-Hour vehicular volume at the intersection (c)			(-2 if a > 30%)	
			$B = \begin{cases} 0 \text{ if } b < 0.9 \\ -1 \text{ if } b \ge 0.9 \end{cases}$	
			$C = \begin{cases} -1 \ if \ c < 16,000 \\ -2 \ if \ c \ge 16,000 \\ and < 30,000 \\ -3 \ if \ c \ge 30,000 \end{cases}$	
e) What is the rate of annual collisions between pedestrians and left or right turning vehicles per 1000 8-hour pedestrian crossings at the specific crossing in the past 5 years?		0 to 2	None = 0 Between 0 and $3 = 1$ Greater than $3 = 2$	High level of potential safety improvement
f) What is the rate of conflicts* [conflicts per 1000 8-hour observations] between pedestrians and left or right turning vehicles at the specific crossing during 8 hours of observation during area specific pedestrian peak and non peak periods?**		0 to 2	None = 0 Between 0 and $3 = 1$ greater than $3 = 2$	

### LPI ASSESSMENT WORKSHEET (CONT.)

	Values	Score	Score allocation guide	Justification
g) How far is the location from the nearest elementary school?		0 to 2	<200m = 2 >200m and <850m = 1 >= 850m = 0	<ul> <li>High level of benefit to smaller school children who are more negatively affected by visibility issues</li> <li>Average distance of walk trips to school in Toronto is 850m (Transportation Tomorrow Survey).</li> <li>6% of walk trips to school are less than or equal to 200m in distance (Transportation Tomorrow Survey).</li> </ul>
h) What is the Elderly demand score <sup>1</sup> of the area where the intersection is located? (e)		0 to 2	2 if e = 5 1 if 4≤ e <5 0 if e<4	High level of benefit to slower walking pedestrians: elderly
Total score				

## NO RIGHT TURN ON RED

"NO RIGHT TURN ON RED" sign highly recommended
What NTOR sign works best for various circumstances?



### SIGNAL CONTROLLER COMPATIBILITY OLDER SIGNAL CONTROLLERS

- Too many to list but two are: TCT8000, TMP390
- Older signal controllers may need to utilize a new/additional phase for LPI interval, allowing the WALK to occur before the green interval and holding all of the other movements in red. Typically requires creation of a dummy phase to link the LPI with the rest of the WALK and pedestrian clearance interval
  - Can be done with concurrent operating phases or controllers capable of pedestrian overlaps
  - Can be more complex to establish left-turn phases with LPI because of increased number of phases utilized & limitations of older controllers



### SIGNAL CONTROLLER COMPATIBILITY NEWER SIGNAL CONTROLLERS

- Examples: ASC/2 or ASC/3
- Use Delayed Green feature (DLY GRN)



- Defined (per the ASC/3 Programming Manual) as: "The time that the vehicle green indication will be delayed from the start of the WALK interval. The delay is ignored if there is no pedestrian service call when the phase is started (actuated mode). If the delay time is greater than the WALK time, the WALK is extended to the end of the delay green."
- For fixed-time or non-actuated operation, delayed green (for LPI) will be provided for every signal cycle.
- Per the ASC/3 Programming Manual, the delayed green can be set from 0 to 255 seconds
- Can be push-button, automated detection, or time-of-day
- D.C. DOT implements LPI through a central controller

### ISSUES

- Left Turn Arrows Best with lagging protected arrows
- Synchronization with other signals should not be an issue
- One-Way Streets Treat left-turn LPI same as right-turn May want to add a few more seconds in some instances
- NTOR RTOR prohibitions highly recommended for LPI to work for pedestrians
- Congestion separating pedestrians from turns should help reduce congestion

## HOW TO INCREASE LPI EFFECTIVENESS

- Provide enough LPI time for pedestrians to occupy crosswalk
- Prohibit turns on red
- Provide APS for vision-impaired pedestrians







### COST

Low (if new controller not needed)

Time & effort to program & implement

NTOR signs

APS push buttons (Highly Desirable)





# CASE STUDIES



## CASE STUDY: LPI (STATE COLLEGE, PA)

## **Details**

- High pedestrian-vehicle crash rates, especially in central business district
- LPIs installed at 10 intersections downtown
- Each street had two through lanes
- **12,000 13,500 ADTs**



## CASE STUDY: LPI (STATE COLLEGE, PA)

## **Details**

- 25 mph speed limit
- Pedestrians: 100 to 1,000 per hour
  - Fluctuation due to university class schedules
- LPI 3 seconds



## CASE STUDY: LPI (STATE COLLEGE, PA)

## Results

- Study in 2010 compared the 10 sites with LPIs to other STOPcontrolled intersections in the borough\*
- Crash counts for 4-year before and 3-year after period: LPIs resulted in a 46.2 - 71.3% reduction in crashes
- LPIs resulted in cost savings of \$92,130 per intersection per year

\*Fayish, Aaron C; Gross, Frank. "Safety Effectiveness of Leading Pedestrian Intervals Evaluated by a Before–After Study with Comparison Groups." TRB, Issue 2198, 2010, pp 15-22.

Period	Time	Treatment	Comparison
	(year)	Group	Group
Before	4	24	13
After	3	14	17

#### **Before and After Crash Counts**



## NYC LPI LOCATIONS BRONX MANHATTAN QUEENS

#### Listing of LPI Signals

http://www.nyc.gov/html/dot/ht ml/infrastructure/leading-pedintervals.shtml

Broadway at West 225th Street	the Bronx
East 147th Street at Willis Avenue	the Bronx
East 149th Street at Morris Avenue	the Bronx
East 161st Street at Gerard Avenue	the Bronx
East 233rd Street at Carpenter Avenue	the Bronx
East Tremont Avenue at Ericson Place/Hutchinson	the Brenz
River Parkway exit ramp	the bronx
River Avenue at East 162nd Street	the Bronx
Sedgwick Avenue at Dickinson Avenue	the Bronx
West Fordham Road at University Avenue	the Bronx

Nacola tao Macola tao

108th Street at Otis & Van Cleef Streets	Queens
178th Street at Hillside Avenue	Queens
188th Street at Grand Central Parkway Service	
Road North	Queens
73rd Avenue at Bell Boulevard	Queens
99th Street at Horace Harding Expressway	Queene
Service Road North	Queens
Archer Avenue at Parsons Boulevard	Queens
Archer Avenue at Sutphin Boulevard	Queens
Broadway at 21st Street	Queens
Corporal Kennedy Street at 26th Avenue	Queens
Cross Bay Boulevard at 157th Avenue	Queens
Eliot Avenue at 71st Street	Queens
Grand Avenue at 69th Street	Queens
Grand Avenue at Long Island Expressway	Queene
North	Queens
Grand Avenue at Long Island Expressway	Queene
South	Queens
Hempsteed Avenue at Springfield Boulevard	Queens
nempsteau Avenue at Springheid Bodievard	Queens
Jamaica Avenue at 162nd Street	Queens
Jamaica Avenue at Parsons Boulevard	Queens
Junction Boulevard at Long Island Expressway	Queens
South Service Road	Queens
Kissena Boulevard at Elder Avenue	Queens
Kissena Boulevard at Sanford Avenue	Queens
Main Street at 40th Road	Queens
Main Street at 41st Road	Queens
Merrick Boulevard at Hillside Avenue	Queens
Northern Boulevard at Main Street	Queens
Northern Boulevard at Parsons Boulevard	Queens
Queens Boulevard at 32nd Place	Queens
Queens Boulevard at 33rd Street	Queens
Queens Boulevard at 34th Street	Queens
Queens Boulevard at 35th Street	Queens
Queens Boulevard at 36th Street	Queens
Queens Boulevard at 37th Street	Queens
Queens Boulevard at 38th Street	Queens
Queens Boulevard at 39th Place	Queens
Queens Boulevard at 39th Street	Queens
Queens Boulevard at 40th Street	Queens
Queens Boulevard at 41st Street	Queens
Queens Boulevard at 42nd Street	Queens
Queens Boulevard at 43rd Street	Queens
Queens Boulevard at 44th Street	Queens
Queens Boulevard at 45th Street	Queens
Queens Boulevard at 46th Street	Queens
Queens Boulevard at 47th Street	Queens
Rooseveit Avenue at Main Street	Queens
Union Turnpike at Springfield Boulevard	Queens
Whitestone Expressway Service Road at 20th	Queens
Avenue	

## **QUESTIONS / RESOURCES**

#### MUTCD Section 4E.06 Pedestrian Intervals and Signal Phases

- http://mutcd.fhwa.dot.gov/htm/2009r1r2/part4/part4e.htm
- "Safety Effectiveness of Leading Pedestrian Intervals Using the Empirical Bayes Method." TRB 88th Annual Meeting Compendium of Papers CD-ROM. Washington, DC (2009).
   <u>Study Citation</u>: Fayish, and Gross
  - <u>http://nacto.org/docs/usdg/safety\_effectiveness\_of\_lpi\_fayish.pdf</u>

# Leading Pedestrian Interval Signal Operations in Washington DC

George Branyan Pedestrian Program Coordinator DC Department of Transportation

# Leading Pedestrian Intervals (LPIs)

- LPIs hold the red indication for drivers for 3-4 seconds while releasing pedestrians, (longer LPIs can be used)
- Primary purpose is to reduce conflicts between right turning vehicles and pedestrians



# LPIs in The District

- Since early 2010, DDOT has installed LPIs at 162 intersections (~10%).
- Nearly all use 3 seconds of lead time
- Listed in FHWA's Toolbox of **Countermeasures and Their Potential** Effectiveness for Pedestrian Crashes with a Crash Reduction Factor of 5%. A 3 star 2009 study showed a 37% (CMF Clearing-house)

BEST

 Awarded "Best Pedestrian Safety Improvement" by the DC City Paper. of DC Typical Signal Timing Pedestrian starts crossing at same time as RT-turning car; Pedestrian and car on collision course



# **LPI Location Selection**

- Use crash data to identify locations with high proportions of crashes involving turning vehicles and pedestrians with signal in crosswalk
- High complaint locations
- When analyzing count data DDOT Signal Optimization Project
- More effective when No Right Turn on Red is posted



# LPI Location Selection

 Use crash data to identify locations with high proportions of turning vehicle/ped with signal in crosswalk crashes

Type of Collision	On Street	# of Fat	# of Inj	# of Ped	Road Condition	Street Lighting	Lighting Condition	Weather Condition	Traffic Condition	Pedestrian Action
Right Turn Hit Ped	At Intersect	0	0	1	Dry	Unknown	Daylight	Clear	Unknown	Wth Signal in CW
Rear End	At Intersect	0	1	1	Dry	Lights Off	Daylight	Clear	Heavy	Other
Right Turn Hit Ped.	At Intersect	0	1	1	Dry	Lights Off	Daylight	Clear	Heavy	Unknown
Right Turn Hit Ped	At Intersect	0	1	1	Dry	Lights Off	Daylight	Clear	Medium	Wth Signal in CW
Fixed Object	At Intersect	0	1	1	Dry	Lights On	Dark (Lighted)	Clear	Unknown	Wth Signal in CW
Back Hit Ped.	Within 100ft	0	1	1	Dry	Lights On	Daylight	Clear	Heavy	Other
Right Turn Hit Ped	At Intersect	0	1	1	Dry	Lights On	Dark (Lighted)	Clear	Medium	Wth Signal in CW
Left Turn Hit Ped.	At Intersect	0	0	1	Dry	Lights On	Dusk	Clear	Heavy	Wth Signal in CW
Right Turn Hit Ped.	At Intersect	0	1	1	Dry	Lights Off	Daylight	Clear	Medium	Wth Signal in CW
Right Turn Hit Ped	Other	0	1	1	Dry	Lights Off	Daylight	Clear	Medium	Wth Signal in CW
Straight Hit Ped.	At Intersect	0	1	1	Dry	Lights Off	Daylight	Clear	Heavy	Agst Signal in CW



# LPI Evaluation

- Compare turning vehicle/pedestrian crashes before and after installation.
- Simple before/after comparison shows some improvement. Statistically rigorous study needed to accurately evaluate.
  - Crash Reduction Factor of 5%. A 3 star 2009 study showed a 37% (CMF Clearinghouse)
- Impact on traffic delay? We have a lot of traffic delay, so no one is blaming the LPI!

## **Thank You!**

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- Downloadable/streaming recording and presentation slides
- ⇒ Questions?

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